

## Message Text

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ORIGIN SS-25

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DRAFTED BY EUR/SOV:SMCCALL/JDGLASSMAN/RLBARRY:MB  
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O 082329Z SEP 76  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 222590

EXDIS FOR THE AMBASSADOR

E.O. 11652:GDS

TAGS: PFOR, UR, US

SUBJECT: AMBASSADOR'S FAREWELL CALLS

REFS: (A) STATE 221445; (B) MOSCOW 14142

1. WE UNDERSTAND THAT YOU WILL USE YOUR FAREWELL CALLS ON GROMYKO AND OTHERS IN SOVIET LEADERSHIP AS OCCASION FOR A TOUR D' HORIZON, SUMMING UP YOUR EXPERIENCE IN MOSCOW AND YOUR PERSONAL PERSPECTIVE ON US-USSR RELATIONS. WE LEAVE IT TO YOU HOW YOUR PRESENTATION WILL BE DEVELOPED. BUT IN ADDITION TO INSTRUCTIONS IN REFTEL, YOU MAY AT YOUR DISCRETION MAKE FOLLOWING POINTSON INSTRUCTIONS.

2. US-USSR RELATIONS. GROMYKO VISIT TO US FOR UNGA WILL PROVIDE OPPORTUNITY FOR TOP-LEVEL REVIEW OF DEVELOPMENT OF US-SOVIET RELATIONS OVER PAST YEAR AND PERS-

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PECTIVES FOR FUTURE. BUT SOVIET GOVERNMENT SHOULD BE

AWARE THAT THIS ADMINISTRATION, AND AMERICAN PEOPLE IN GENERAL, CONTINUE TO PLACE HIGH PRIORITY ON AVOIDING DETERIORATION IN US-SOVIET RELATIONS. THIS WILL REQUIRE CONSTANT ATTENTION AT HIGHEST POLITICAL LEVEL ON BOTH SIDES, NOT ONLY TO ENSURE RESTRAINT IN MAJOR INTERNATIONAL TROUBLE SPOTS AND ADHERENCE TO THE PRINCIPLES OF RELATIONS SIGNED IN 1972, BUT ALSO TO BILATERAL ISSUES

WHICH CAN CAUSE POLITICAL PROBLEMS IF ALLOWED TO GET OUT OF HAND. YOU SHOULD CITE MARITIME RELATIONS AND CIVIL AIR AS AREAS IN WHICH RELATIONS COULD DETERIORATE SERIOUSLY UNLESS CORRECTIVE ACTION IS TAKEN QUICKLY. SOVIETS ARE VIOLATING BOTH CIVIL AIR AND MARITIME AGREEMENTS AND THESE VIOLATIONS WILL HAVE TO CEASE BEFORE CONSTRUCTIVE NEGOTIATIONS CAN TAKE PLACE ON A NEW GRAIN RATE AND ON AN EXPANSION OF AIR SERVICES.

3. AFRICA. THE NEGATIVE AND NASTY LINE SOVIET MEDIA IS TAKING TOWARD OUR EFFORTS TO FACILITATE PEACEFUL SOLUTIONS IN SOUTHERN AFRICA GOES BEYOND THE IRRITATING AND RAISES QUESTIONS ABOUT THE FUNDAMENTAL PRINCIPLES GUIDING OUR RELATIONS. WE ARE TRYING TO PREVENT A BLOODBATH AND TO SET PROBLEMS IN THE AREA ON A CONSTRUCTIVE PATH. ATTEMPTS TO POISON THE ATMOSPHERE FOR THESE EFFORTS ARE TOTALLY CONTRARY TO THE MAJOR IMPORTANCE WE HAVE AGREED TO ATTACH TO THE AVOIDANCE OF SITUATIONS CAPABLE OF CAUSING A DANGEROUS EXACERBATION OF OUR RELATIONS.

4. MIDDLE EAST. WE CONTINUE TO DESIRE TO MOVE TOWARD A COMPREHENSIVE SETTLEMENT IN THE MIDDLE EAST. DEVELOPMENTS IN LEBANON, HOWEVER, HAVE DISRUPTED CHANCES FOR FURTHER PROGRESS DURING THE NEXT FEW MONTHS. TENSIONS BETWEEN LIBYA AND EGYPT ARE ALSO REGRETTABLE. IN BOTH CASES WE DESIRE TO SEE THE PROBLEMS CONTAINED AND TENSIONS REDUCED AS SOON AS POSSIBLE. WE BELIEVE THAT EXTRA-REGIONAL POWERS MUST BEHAVE WITH UTMOST RESTRAINT WITH REGARD TO THESE PROBLEMS.

5. MIG-25 IN JAPAN. ONLY IN THE EVENT GROMYKO RAISES  
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IT, YOU SHOULD RESPOND THAT WE ARE NOT RESPONSIBLE FOR THE SOVIET AIRCRAFT'S INTRUSION AND THAT THE MATTER IS IN JAPANESE HANDS. WE HAVE BEEN IN CONTACT WITH THE JAPANESE UNDER THE TERMS OF OUR LONGSTANDING SECURITY ARRANGEMENTS, AND IN LIGHT OF THE HUMANITARIAN CONSIDERATIONS RAISED BY THE PILOT'S REQUEST FOR ASYLUM IN THE UNITED STATES.

6. SCHLESINGER VISIT TO CHINA. ONLY IF GROMYKO RAISES IT, YOU SHOULD RESPOND THAT SCHLESINGER IS IN CHINA AS A PRIVATE CITIZEN ON INVITATION FROM THE CHINESE AND THAT THE USG HAS NO ROLE IN OR CONNECTION WITH HIS VISIT.

7. INSTRUCTIONS ON RESPONSE TO REF. B WILL BE PROVIDED BY SEPTEL. KISSINGER

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NNN

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